## V Vermont Bond Bank



## LOCAL OPTION TAX TO SUPPORT CAPITAL INVESTMENT

Presentation to Vermont Capital Planning Forum April 13, 2023

## Capital Planning Process...for Discussion

## Long Range Plan

New Capital
Improvements

Repair and
Replacement


Revision \& Refinement

Project Management w/Accountability to Capital Committee

## Consequences of Fixing it When its Broken*


*Primary source for large scale local capital projects is debt - results in debt service as \% of revenue representing proxy for capital spending allocation in annual budget

## Consequences of Fixing it Earlier*

## DEBT SERVICE AS \% OF REVENUE


*Level funding at $6 \%$ of budget results in approximately $\$ 1 \mathrm{~mm}$ in reserves available to downsize debt issuance in year 10 by corresponding amount

## Comparison of Approaches

## DEBT SERVICE AS \% OF REVENUE



> Level Capital Funding - \$19 mm

## Pain

- Pain results in tough decisions for leaders and residents
- Political uncertainty for critical infrastructure
- Minimal opportunity for improvements that are forward looking

Some Pain

- On-going commitment to capital
- Opportunity to offer inclusive project authorization
- Level funding of commitment to capital provides opportunity for pay as you go or funding reserves inbetween debt issuance

No Pain

- Likely results in deferred maintenance meaning pain later ...for someone else
- Fosters "one and done" mentality


## Debt Capacity

Debt capacity measures a government's ability to take on debt. It's a way that leaders and stakeholders can determine the affordability and risk of potential debt-and ensure decisions are made in the best interest of both present and future stakeholders. -- GFOA

What amount of debt service can be incurred while maintaining an affordable tax burden or other municipal fee structure?

What amount of debt is appropriate before crowding out other important areas of community spending?

What amount of debt will lenders provide and at what cost?


## Debt Capacity Considerations

Tax or User Rates
Tiebout Hypothesis (Choose with your Feet)

Equitable Investment / Reinvestment

Intergeneration Equity
Comparative Advantage of
Debt vs Pay as you go

Statutory
Benchmarking and/or
Market Acceptance

## Local Option Tax Debt Capacity

januarvz6, zoz1
MOODY'S
INVESTORS SERVICE
rating methodology US Public Finance Special Tax Methodology


EXHIBIT 2

|  | Aaa | Aa | A | Baa | SG |
| :--- | :---: | :---: | :---: | :---: | :---: |
| Nature ofthe | Very Broad | Broad | Average | Narrow | Very Narrow |
| Special Tax | (e.g. Sales, Utility, | (e.g. Sales, Utility, | (e.g. Sales, Utility, | (e.g. Hotel, Car | (e.g. Document |
| Pledge | Income, and Gas | Income, and Gas | Income, and Gas | Rental, Meals, | Stamp, Hotel, Car |
|  | Taxes, Motor Vehicle Taxes, Motor Vehicle | Taxes, Motor Vehicle Lottery, Liquor, and Rental, Meals, Lottery, | Cigarette | Liquor, and Cigarette |  |
|  | Registration Fees; | Registration Fees; | Registration Fees) | Taxes) | Taxes) |
|  | Fixed Payments from Fixed Payments from |  |  |  |  |
| the State depending | the State depending |  |  |  |  |
|  | on State's Rating) | on State's Rating) |  |  |  |

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## Intuition for stability of revenue source



## Underwriting Guidance for Local Option Tax

| Factor | Metric for "A" Rating <br> without GO Support |
| :--- | :--- |
| Economic Strength | Developed and <br> "reasonably" <br> diversified economic <br> base |
| Scope of Taxes | Average <br> (ex. sales tax + other) |
| Maximum Annual <br> Debt Service <br> Coverage (MADS) | $1.51 x$ to $2.50 x$ |
| Trends and <br> Volatility | Negative fluctuations <br> within 5 to 10\% |

Source: Moody’s Investor Services, "US Public Finance Special Tax Methodology," published July 19, 2017
$\$ 875,000 / 1.5$
=
\$583,333 MADS

ANNUAL DEBT SERVICE SCHEDULE

| Principal | Interest | Series D/S |
| ---: | ---: | ---: |
|  |  |  |
| $\mathbf{7 , 0 0 0 , 0 0 0}$ | $4,035,539$ | $\mathbf{1 1 , 0 3 5 , 5 3 9}$ |


| $6 / 30 / 2022$ | 0 | 0 | 0 |
| ---: | ---: | ---: | ---: |
| $6 / 30 / 2023$ | 0 | 74,814 | 74,814 |
| $6 / 30 / 2024$ | 280,000 | 310,521 | 590,521 |
| $6 / 30 / 2025$ | 280,000 | 297,847 | 577,847 |
| $6 / 30 / 2026$ | 280,000 | 285,172 | 565,172 |
| $6 / 30 / 2027$ | 280,000 | 272,498 | 552,498 |
| $6 / 30 / 2028$ | 280,000 | 259,824 | 539,824 |
| $6 / 30 / 2029$ | 280,000 | 247,149 | 527,149 |
| $6 / 30 / 2030$ | 280,000 | 234,475 | 514,475 |
| $6 / 30 / 2031$ | 280,000 | 221,801 | 501,801 |
| $6 / 30 / 2032$ | 280,000 | 209,126 | 489,126 |
| $6 / 30 / 2033$ | 280,000 | 196,452 | 476,452 |
| $6 / 30 / 2034$ | 280,000 | 183,778 | 463,778 |
| $6 / 30 / 2035$ | 280,000 | 171,103 | 451,103 |
| $6 / 30 / 2036$ | 280,000 | 158,429 | 438,429 |
| $6 / 30 / 2037$ | 280,000 | 145,755 | 425,755 |
| $6 / 30 / 2038$ | 280,000 | 133,080 | 413,080 |
| $6 / 30 / 2039$ | 280,000 | 120,406 | 400,406 |
| $6 / 30 / 2040$ | 280,000 | 107,732 | 387,732 |
| $6 / 30 / 2041$ | 280,000 | 95,057 | 375,057 |
| $6 / 30 / 2042$ | 280,000 | 82,383 | 362,383 |
| $6 / 30 / 2043$ | 280,000 | 69,709 | 349,709 |
| $6 / 30 / 2044$ | 280,000 | 57,034 | 337,034 |
| $6 / 30 / 2045$ | 280,000 | 44,360 | 324,360 |
| $6 / 30 / 2046$ | 280,000 | 31,686 | 311,686 |
| $6 / 30 / 2047$ | 280,000 | 19,011 | 299,011 |
| $6 / 30 / 2048$ | 280,000 | 6,337 | 286,337 |

## Vermont Bond Bank Financial Medians



- Relies on Bond Bank's annual portfolio monitoring including both Pooled Loan Program and SRF Activities
- Published annually (2020 forward)
- Vermont specific benchmarking tool with comparison to investment grade Moody's medians

| GOV ACTIVITIES MEDIANS |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2022 Medians |  | 2021 Medians |  | 2020 Medians |  |
|  | Medians | Count | Medians | Count | Medians | Count |
| Unassigned Balance as \% of Rev | 13.60\% | 98 | 10.40\% | 83 | 9.31\% | 47 |
| Cash as \% of Rev | 72.39\% | 100 | 65.86\% | 87 | 51.32\% | 44 |
| Intergovernmental as \% of Rev | 9.15\% | 84 | 8.15\% | 67 | 8.04\% | 31 |
| Total LTD | 849,101 | 98 | 929,550 | 93 | 1,503,004 | 48 |
| DS as \% of OpEx | 6.21\% | 81 | 8.08\% | 74 | 8.70\% | 45 |
| DS as \% of Rev | 5.89\% | 86 | 7.45\% | 76 | 8.75\% | 45 |
| LTD as \% of Rev | 35.05\% | 97 | 34.98\% | 91 | 57.65\% | 47 |
| LTD as \% of Value | 0.26\% | 81 | 0.22\% | 85 | 0.42\% | 48 |
| 10 Yr Debt Payoff | 83.33\% | 81 | 80.53\% | 75 | 69.92\% | 38 |
| As of August 30, 2022 |  |  | As of August 26, 2021 |  | As of August 6th, 2020 |  |
| Last Audit or other FS |  |  | Last Audit or other FS |  | Last Audit or other FS |  |
|  | $\mathrm{N}=104$ |  | $\mathrm{N}=89$ |  | $\mathrm{N}=48$ |  |




[^0]:    Source: Moody's Investor Service

